

Town of Greenwich
Harbor Management Commission
Meeting
February 15, 2017
7:00 P.M.
Mazza Room, Town Hall

Minutes

Members in attendance:

Bruce Angiolillo	Chairman
Lile Gibbons	Vice Chairman
Bill Ingraham	
Steve Kinner	
Frank Mazza	

Absent:

Mike Van Oss	Secretary
Peter Quigley	

Alternates:

Bernard Armstrong
Don Carlson

This certificate received on file

On JUL 13 2017

At 9 AM.


Town Clerk

Ex-Officio Members in Attendance:

Roger Bowgen	Shellfish Commission
John Brown	Police Department
Ian MacMillan	Harbormaster
Horst Tebbe	RTM
John Toner	Board of Selectmen

Absent:

Sue Baker	Conservation Commission
Jeff Freidag	Department of Parks & Recreation
Rick Loh	Board of Parks & Recreation

Consultant in Attendance:

Geoffrey Steadman

1. Meeting called to order at 7:02 P.M. by Chairman Bruce Angiolillo

In the absence of Mike Van Oss and Peter Quigley, Chairman Angiolillo seated Alternate Members Bernard Armstrong and Don Carlson.

2. Approval of Minutes of the January 18, 2017 Meeting

Motion to approve the Minutes of the January 18, 2017 Meeting by Frank Mazza, seconded by Lile Gibbons. Motion carried (Unanimous).

3. Chairman's Report

Chairman Angiolillo reported on his activities since the January 18, 2017 Meeting.

- Forwarded additional copies of the adopted draft Harbor Management Plan to DEEP and the USACE.
- Conferred with Lile Gibbons and Geoff Steadman regarding DEEP's ongoing review of the draft Harbor Management Plan.
- Conferred with the Board of Selectmen regarding the status of the Plan.
- Presented the 2017 Budget to the Board of Selectmen at its January 26 meeting.
- Responded to inquiries from DEEP's John Gaucher and his superior, Brian Thompson.

(a) On January 25, John Gaucher contacted Mr. Angiolillo because Mr. Gaucher had received a call from the Harbormaster, who had left him with the impression that the Harbor Management Commission was either issuing or

planning on issuing mooring permits. Mr. Angiolillo reconfirmed that any such assertion was untrue.

(b) On February 1, John Gaucher contacted Mr. Angiolillo again because he had received another call from the Harbormaster, who had, according to Mr. Gaucher, stated that the Harbor Management Commission had drafted proposed Mooring Regulations in secret, not allowed the Harbormaster to participate in the process, and denied him a copy of the draft regulations. Mr. Angiolillo stated that such an assertion was untrue, and pointed out that the first draft of these regulations was presented in the Fall of 2015, well over a year ago. Mr. Angiolillo noted that these proposed mooring regulations were discussed at numerous Commission meetings, all of which were attended by the Harbormaster, namely Commission meetings in November and December 2015, and at Commission meetings in January, March and June 2016. In addition, Mr. Angiolillo noted that the Harbormaster attended the special Drafting Subcommittee meeting on the proposed mooring regulations that was held on February 24, 2016.

(c) Also on February 1, Mr. Angiolillo spoke with Brian Thompson at DEEP. Mr. Thompson reported that the Harbormaster had called him about these same subjects. Mr. Angiolillo repeated and reiterated what he had said to Mr. Gaucher.

- On February 3, Mr. Angiolillo was contacted by Bob Horton, who writes a weekly article in the Greenwich Time, requesting "comment" on certain assertions directed at the Chairman and the other officers of the Commission. Mr. Angiolillo provided comments in separate emails on February 3, 7, and 12, which addressed the assertions in Mr. Horton's February 3 email and his articles on February 5 and 12. (Copies attached). Mr. Angiolillo also met with Mr. Horton on February 8.
- Assisted Mike Van Oss in finalizing and mailing the 2017 mooring renewal letters. The renewal letters were mailed on February 14.

4. Update on Mianus River Dredge Project

Frank Mazza reported the Mianus River Dredge Project is complete. 49,900 cubic yards of material were removed. The original estimate was for 49,500 cubic yards. He stated that this would be his last report on this project.

Mr. Mazza commented that Geoff Steadman deserves our many thanks for his fourteen years of diligent work to see this project to completion. All in attendance gave Mr. Steadman a round of applause for his efforts.

Geoff Steadman added his comments on the history and success of the project.

5. Update on Harbor Management Plan

Lile Gibbons discussed the present status of the review of the Harbor Management Plan by DEEP and the USACE. Ms. Gibbons reported some additional feedback had been received from John Gaucher and she expects that there will be an additional meeting with DEEP in the near future to resolve any remaining comments or questions. The two areas of particular focus are on the treatment in the draft Plan of the Special Acts and the regulation of docks. Horst Tebbe commented that the draft Plan's treatment of docks is "a wonderful statement of intent" as opposed to a set of regulations. Mr. Carlson asked Chairman Angiolillo whether the Harbormaster's recent calls to DEEP officials were having any impact on the Plan review process. Mr. Angiolillo stated that he could not understand why anyone would call DEEP to make such demonstrably false statements.

6. Update on Online Mooring Program

In the absence of Mike Van Oss, Chairman Angiolillo reported that Mr. Van Oss, with help from Casey McKee, had scratch built the data base in the new online mooring system. Using this information, Mr. Angiolillo reported that mooring renewal letters had been prepared and mailed on February 14 for the 2017 boating season. He also noted that the 2017 mooring letter and application form have been posted on the Town website.

Mr. Angiolillo reported that the online system had not yet gone "live" and that renewal payments by check will continue for the time being.

Bernie Armstrong complimented Mike Van Oss for his efforts in implementing the new online system. He suggested that at a future meeting the Commission should decide on who should have access, in any form, to the online system. He also commented that in future years the Commission should consider changing the renewal deadline from March 31 to April 30, the date when Connecticut boat registrations also expire.

7. Update on Ad Hoc Mooring Sub Committee

Bernie Armstrong reported that he had been contacted by Werner Roder, who said he has information on mooring holders that the Commission allegedly does not have. Mr. Armstrong stated that Mr. Roder, if given electronic access to the new online mooring system's application forms, said he would fill them out. A discussion followed and there was no support for this proposition from any Commission member.

Vice Chairman Lile Gibbons stated that no one outside the Harbor Management Commission should be holding mooring information. Both Frank Mazza and Bill Ingraham stated that this information is information that belongs to the Town and Mr. Roder should not have possession of it in the first place.

Chairman Angiolillo reminded the Commission that at the June 16, 2016 Commission meeting, Mr. Roder agreed to download on a thumb drive all of the mooring related information that he had on his on his computer and to deliver it to Mike Van Oss. Mr. Angiolillo noted Mr. Roder did not keep his word and did not deliver any of this information. Mr. Angiolillo asked the Harbormaster if he would confirm Mr. Roder's current proposal and Mr. MacMillan said he would not do so.

Mr. Armstrong said he would contact Mr. Roder tomorrow and request that he immediately provide to Mike Van Oss the list of the names of unidentified mooring holders he claims to be holding.

8. Harbormaster Report

Harbormaster Ian MacMillan did not provide a report.

9. New Business

None

10. Public Comment


None

11. Adjournment

Motion to adjourn made by Lile Gibbons, seconded by Bernie Armstrong.
Motion carried (Unanimous).

Meeting adjourned at 8:35 P.M.


Bruce Angiolillo
Chairman


Mike Van Oss
Secretary *by Penny Monahan*
BA

Penny Monahan assisted the
Secretary in the preparation of these
minutes.

ITEM #3

Bob Horton
Feb 3

Bruce:

I'm writing for today for Sunday's GT about Peter Quigley's leaving the HMC and his written criticism that it was hampered by "continuous petty bickering" and "backroom intrigue." He said you routinely "gaveled him out of order" and have a very autocratic style. Do you want to comment? The HMC is my subject for both this week and next. thanks.

Feb 3

Bruce Angiolillo <bruce.ghmc@gmail.com

to Peter, lileg1, Michael, Bob, bcc: me

Dear Bob: Thank you for reaching out to me. I was unaware that Peter Quigley is leaving the HMC. I am also unaware of his written criticism and would appreciate it if you would kindly share a copy with me. I would be happy to meet with you to discuss your upcoming articles. I am available today after 5 pm and tomorrow during the day. I am also available next week. As you may know, I was elected Chairman of the HMC last April. The sole dissenting vote was cast by Mr. Quigley. The first thing that I did after becoming Chairman was to invite each Member, Alternate Member, Ex-Officio Member and any interested member of the boating community, town agency or other commission official, member of the press, or member of the general public to meet with me one-on-one. I met over the course of the month of May with more than 40 individuals, including the Greenwich Time reporter then covering the HMC. Peter Quigley was the only member of the HMC who declined to meet with me. Ian MacMillan, the Harbormaster, also refused to meet with me. On more than one occasion I renewed my invitations to each of them. Since assuming the Chairmanship, the last nine meetings of the Commission have been positive in both tone and substance. As you were not in attendance at any of these meetings, I would respectfully suggest that the Minutes are the best evidence of what transpired. It is worth noting that these Minutes were adopted unanimously. As you will see if you review these Minutes, they show steady and significant progress in the work of the HMC. We have reached a consensus on draft Mooring Regulations, adopted Rules & Regulations on the use of the Harbormaster boat, vetted and selected a new online mooring vendor for the Town, adopted qualifications for mooring vendors, and revised and adopted a draft Harbor Management Plan, which is now being reviewed by the State of Connecticut. All of these milestones were achieved by encouraging the participation and contributions of all. Each of the foregoing achievements, I should note, was adopted unanimously by the HMC -- i.e. Peter Quigley voted for them. Indeed, at the time of our recent vote to approve the draft Harbor Management Plan, Mr. Quigley stated, as the Minutes reflect, "I support this well written plan." Suggestions of "continuous petty bickering" and "backroom intrigue" just cannot be squared with the facts. As for the suggestion that I "routinely 'gaveled him out of order'", there were a few occasions where Mr. Quigley wandered off the business at hand and needed to return to the item on the agenda being discussed. It is ironic to hear that Mr. Quigley suggests that I have a "very autocratic

style" when he has been the one Member who has insisted that Roberts Rules be applied strictly at our meetings. The fact of the matter is that many expressed to me at the time I became Chairman that they were tired of the "free-for-alls" and wanted our meetings to be run in "a business like manner". I am sorry that Mr. Quigley appears willing to say things that are not true. Our Commission is comprised of individuals who volunteered to give of their time to be of service to our community. While we don't agree on everything, we are working well together and trying to do the right thing. Sincerely, Bruce Angiolillo

cc: Peter Tesai, Lile Gibbons (Vice Chairman), Mike Van Oss (Secretary)

Feb. 7

Bruce Angiolillo <bruce.ghmc@gmail.com>

9:26 PM

to Bob, Peter, lileg1, Michael, bcc: me

Dear Bob: I am looking forward to meeting with you tomorrow morning. There were additional assertions attributed to Mr. Quigley in your Sunday article that were not mentioned in your Friday email inviting my comment. Let me address them one at a time --

1) *"There was continual obfuscation. The commission officers just did what they wanted to do, and there was no transparency, no discussion."* In your article, Mr. Quigley doesn't offer supporting facts. So as to make sure no one on the Commission ever felt that they were being rushed to make a decision on any matter that came before the Commission, we established a practice that no vote would be entertained on any item of business at the first Commission meeting at which that item was discussed. With the unanimous support of the Commission, including Peter Quigley, we have followed this practice since I became Chairman last April. This practice has insured that all Commission members and Alternate members and Ex Officio members have the opportunity to discuss and debate any item brought before the Commission and then pause and take a month between meetings for reflection before a vote is taken at a subsequent meeting. Further, after receiving guidance from the Town's Law Department, we formalized a practice that permits Alternate members to make and second motions.

2) *"Quigley criticized the entire scope of the HMC's work. As examples of the HMC's failures, he cited flaws in the proposed harbor management plan, the commission's 'amateur' bookkeeping and accounting protocols, and its inability after three years to maintain a simple inventory of boats registered and housed in Greenwich."*

-- Regarding "*flaws in the proposed harbor management plan*". As I noted in my earlier email, the Minutes of the December 15, 2016 Special Meeting of the Commission cannot be reconciled with such an assertion. As the Minutes state: "Chairman Angiolillo then invited each member to express their thoughts and views on the revised draft Harbor Management Plan, as amended by these edits and additions." The Minutes continue: "Going around the meeting table, Commission members shared their support in their own words." Mr. Quigley stated: "I support this well written Plan." Peter Quigley then joined his fellow Commission members in voting unanimously to adopt the Plan. As the Minutes also reflect, Mr. Quigley would like the Connecticut State Legislature to rewrite the Special Acts and the RTM to rewrite Chapter 7A of the Town Code so as to reduce the oversight role of the Board of Selectmen. That, of course, is not within the power of the Commission and no other Commission member expressed any support for that idea. Nonetheless, as Chairman, I committed to Mr. Quigley that his views would be memorialized in the Minutes: "Mr. Quigley requested that the Minutes reflect his concerns about the power of the Board of Selectmen to review actions of the Harbor Management Commission, something that is acknowledged in the draft Plan. He stated that review of Commission actions by the Board of Selectmen has the potential to inject politics into the Commission's work. Chairman Angiolillo noted that the Commission lacks the capacity to change the Special Acts or Chapter 7A of the Town Code, which reserve such review power to the Board of Selectmen. He committed to Mr. Quigley that the Minutes would note his concern."

-- Regarding "*the commission's 'amateur' bookkeeping and accounting protocols*". This assertion is also without any support and doesn't make sense. The Commission does not do its own "bookkeeping" or set "accounting protocols". These are the functions of Town Administrator and the Town Finance Department. It should also be noted that in response to questions raised last fall regarding the preparation and approval of the Commission's budgets, we sought and received confirmation from the Town Administrator, the Town Finance Department, as well as a written opinion from the Town Law Department, that the Commission has been and is in full compliance with the budget procedures established by the RTM and BET for the HMC. Additionally, at the Commission's instigation, the Town Finance Department agreed that future budgets will be presented in a conventional annual format, as opposed to a rolling format, which has created some confusion in the past. And, it is worth noting, I appointed Peter Quigley to the Commission's Finance Committee at our most recent monthly meeting in January.

-- Regarding "*its inability after three years to maintain a simple inventory of boats registered and housed in Greenwich*". This is another assertion that cannot be reconciled with the facts. First, the Commission has succeeded in building its own mooring holder database that is being incorporated in a new online mooring system and that will be implemented for the 2017 boating season. Second, the State of Connecticut maintains the registration system for all boats "registered" in Connecticut, not a local harbor management commission. Third, Mr. Quigley has expressed support for imposing a fee on every boat "housed" in Greenwich. This would apply to all boats, not just those on moorings. As Mr. Quigley is aware, he never requested this to be on the agenda at a Commission meeting.

Notwithstanding, the adopted draft Harbor Management Plan specifically preserves the Commission's ability to consider such an idea in the future and provides specifically: "To the extent authorized by the Connecticut General Statutes and the Town Code, the HMC may recommend establishment of dock and boat slip fees in the GHA...." (7-12 #10)

3) *"The proposed harbor management plan is too vague to be of any real value." Quigley said. 'Importantly, there is a need, after the plan is approved, for more detailed, written by-laws and regulations' for the plan to be effective and for other town departments to accept HMC authority over the waterfront."* Every relevant Town department, agency and commission was invited to review the draft Plan and virtually all provided detailed suggestions and comments to various drafts of the Plan. We met one-on-one with all who would meet with us on a number of occasions and we believe we reached a consensus on each of the concerns expressed. This consensus is reflected throughout the draft Plan and, in particular, in Chapter 7 of the Plan which addresses in detail the "Authorities and Responsibilities for Plan Implementation" and runs 22 pages in length. Anticipating what will follow the Plan's approval, the Commission has reached already unanimous agreement on draft Mooring Regulations and adopted unanimously qualifications for mooring vendors. The Commission has also engaged the Town Law Department to review and propose any necessary amendments to the Town Code pertaining to the Greenwich Harbors Area that are outdated and will require amendment to implement the Plan and achieve consistency with current laws and regulations. Your article ends with the notion that "the plan needs more specifics about mooring regulations and how it will fulfill its other responsibilities, such as maintaining water quality in the harbor." Regarding "mooring regulations", as noted above, the Commission has already addressed that task. Regarding "water quality", the draft Plan addresses this important subject matter in great detail, particularly in Chapter 5, 3.0 "Coastal Resources and Water Quality Policies". (See: 3.1 Balancing Environmental Conservation and Beneficial Use of the GHA; 3.2 Capacity of Coastal Resources; 3.3 Surface Water Quality; 3.4 Intertidal Resources, Including Tidal Wetlands and Intertidal Flats; 3.5 Fisheries Resources, Including Shellfish Resources; and 3.6 Reducing Siltation.)

Thanks. Bruce Angiolillo

cc: Peter Tesei, Lile Gibbons (Vice Chairman), Mike Van Oss (Secretary)

Feb 12

Bruce Angiolillo <bruce.ghmc@gmail.com>

to Bob, Peter, lileg1, Michael, bcc: me

Dear Bob: On the eve of the first of your two recent articles, you asked for "comment" on certain assertions and I did so in writing. (Please see my February 3 email below.) You did not reference any of my comments in your article. I then wrote again to address the new and additional assertions that appeared there. (Please see my February 7 email below.) I gave you the benefit of the doubt because you promised your readers: "*Both Tesei and Angiolillo were asked via email for their reactions to Quigley's comments. I will include them in part two of this column next week.*" I took you at your word and -- on my invitation -- sat down with you last Wednesday for an hour and half "off-the-record" conversation. Today's "part two" article, however, does not include any reference to my two sets of written comments, or the subject matters of your first article which my written comments addressed.

By the way, today's article makes three new assertions, which you did not check with me on before publication:

1) "*There should be a publicly available map that shows the town's entire mooring grid, as determined by a state-of-the-art GPS system. The map would show water depth at low tide, the size and weight of each moored boat, the size mooring (anchor) required, and the 'circle of safety' around each mooring. Armed with such detail, the town should then require that any marine vendor who deploys moorings verify the GPS coordinates when setting them every spring.*" This assertion is factually inaccurate because: 1) the adopted draft Harbor Management Plan, 2) the approved draft Mooring Regulations, 3) the adopted Qualifications for Mooring Vendors, and 4) the GPS based mapping technology built into the new online mooring system being implemented for 2017, cover all aspects of this very subject. (At the Commission's January meeting, Mike Van Oss gave a live demonstration of the GPS mapping technology of the new online mooring system.)

2) "*Boaters are not aware that the \$75 fee they pay is simply an application fee.*" This assertion is factually inaccurate in two respects: 1) the annual mooring renewal letter from the Town makes clear that mooring permits are issued by the Harbormaster, and 2) the \$75 is the annual fee charged by the Town for having a mooring placed in the Greenwich Harbors Area for the boating season.

3) "*that members of the Harbor Management Commission had approved the location*" of four moorings "*just north of Goose Island*". This assertion is factually inaccurate. The Commission did not approve the location of any mooring last season.

Sincerely,

Bruce Angiolillo

cc: Peter Tesei, Lile Gibbons (Vice Chairman), Mike Van Oss (Secretary)

Stew #6



HARBOR MANAGEMENT COMMISSION
Selectmen's Office
101 Field Point Road
Greenwich, CT 06836-2540
203-622-7710
Email: moorings@greenwichct.org

Bruce Angiolillo, Chairman
Lile Gibbons, Vice Chairman
Mike Van Oss, Secretary

Dear Boater:

Enclosed is the renewal application form and invoice for your mooring for the 2017 boating season. You will find that the application form already contains the information that we have in our records. Please review it carefully and provide, or update the information as necessary.

The Town of Greenwich requires four items to be included with your application form:

1. A check for the annual fee in the amount of \$75.00 payable to the Town of Greenwich;
2. A copy of a current \$300,000 liability insurance declaration page;
3. A copy of an affidavit or invoice of mooring inspection performed no earlier than Spring 2015;
4. A copy of your current boat registration for boats requiring registration.

Please return your application, check and other required documentation by **March 31** to:

Harbor Management Commission
Town Hall
101 Field Point Road
Greenwich, CT 06830


Upon receipt of your completed application, we will issue you a sticker to attach to your mooring indicating you have paid your application fee for 2017. It is important to attach this sticker to your mooring because moorings without stickers will be subject to removal.

We will also forward a copy of your application to the Greenwich Harbormaster, who is responsible for issuing non-commercial, State of Connecticut mooring permits.

We are also pleased to advise that we are implementing a new online mooring system for Greenwich in 2017. If you have previously provided us with an email address, you will receive an email invitation to this new system. When it is fully functional, you will be able to process your application and pay your mooring fee online. It will enable you also to check on the status of your renewal and provide other useful information about the waters of Greenwich.

Lastly, as in previous years, members of Belle Haven Club, Indian Harbor Yacht Club, Riverside Yacht Club and The Rocky Point Club should apply to your yacht club for your mooring renewal as you are part of a managed mooring field.

All best wishes.



Bruce Angiolillo
Chairman

Item #6



GREENWICH, CT MOORING RENEWAL

Registration Period: May 1, 2017 Thru April 30, 2018

Applicant ID: Home:
Applicant: Cell:
Office:

Email:

APPLICANT INFORMATION

VESSEL INFORMATION

Name:
Length: Draft:
Type: Registration:
Make: Model:
Insurance:
Ins Expires:
Vessel Owner:
Emergency Contact:
Emergency Phone:

Prefer Email Or USPS (Circle)

MOORING INFORMATION

MOORING FEE

GPS:
Status:
Vendor / Inspected:
Weight / Type:
Chain Length:
PPMP / U#: /
Accessed From:

\$75.00

PAYMENT NOTES

PENALTY INFORMATION

Return This Form And Mooring Fee To:

- Mooring Fees Are Due By March 31, 2017
- Please Submit In A Timely Manner To Insure Your Mooring

Selectmens Office
Harbor Management Commission
101 Field Point Road
Greenwich, CT06830

IMPORTANT INFORMATION

- Sign Mooring Application
- Enclose Payment
- Email: Moorings@Greenwichct.Org
- Admin: (203) 622-7710
- Harbormaster: (203) 536-4578

Note: Moorings Should Have Adequate Ground Tackle, Pendant(S), Chafing Gear And Scope For The Area And Conditions Expected. A Vessel Riding On Its Mooring Must Not Infringe On The Other Moorings. Moorings, By Action Of Wind Or Current, Shall Not Encroach Upon Navigation Channels Maintained By The Corps Of Engineers, Or Interiere With Established Fairways, Wharves, Docks Or Floats. Mooring Buoys Shall Be White With A Clearly Visible Horizontal Blue Band Around The Circumference Of The Buoy Centered Midway Between The Top Of The Buoy And The Waterline. The Weight Of The Anchor And Name Of The Vessel Should Be Indicated On The Buoy. Moored Vessels Shall Comply With Inland Navigation Rule 30. Mooring And Anchoring Is Prohibited Over Submarine Cable Areas.

ATTACH CURRENT BOAT REGISTRATION, INSURANCE, AND MOORING INSPECTION.

All Information In This Mooring Application, Is Correct To The Best Of My Knowledge.

Make Checks Payable To The Town Of Greenwich

Signature Of Applicant:

Date:

2/13/2017

MooringInfo Invoice

INVOICE

Harbor Management Commission
101 Field Point Road
Greenwich, CT 06830
(203) 622-7710



Date 02/13/2017

Account #

Date	Item Description	Amount
✓ 2017-02-12	Mooring Fee 0229	\$ 75.00

Charges \$ 75.00

Credits \$ 0.00

Balance Due \$ 75.00

NOTES:

- a. Mooring application fee due March 31, 2017
- b. Call: (203) 622-7710, or email questions to: moorings@greenwichct.org
- c. Make checks payable to the Town of Greenwich

REMITTANCE Mail this portion back with your payment. Please make any corrections in the margin below

Harbor Management Commission 101 Field Point Road Greenwich, CT 06830 (203) 622-7710

Account #

Date 02/13/2017

Balance Due \$ 75.00